



## Challenges of Environmental Governance and Sustainable Management of the Lower Niger Delta Ecosystem, Nigeria

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### Abstract

This study examines the challenges of environmental governance and the sustainable management of the Lower Niger Delta ecosystem. The Lower Niger Delta is a vast and sensitive wetland region. It supports millions of people through fishing, farming, and trading. However, the ecosystem is facing serious degradation from oil pollution, gas flaring, and poor enforcement of environmental laws. The problem is that governance institutions have failed to protect the environment effectively. This has led to loss of livelihoods, health crises, and community conflicts. The study adopted a descriptive survey research design. A sample of 250 respondents was drawn from communities in Rivers and Bayelsa states. Data was collected using a structured questionnaire. The data was analyzed using mean scores and chi-square tests. The study was anchored on the Institutional Analysis and Development framework. Findings revealed that weak enforcement of regulations is the major governance challenge. Corruption and overlapping agency mandates also hinder progress. The study found a significant relationship between poor governance and ecosystem decline. Community participation in decision-making remains very low. The study concludes that without urgent governance reforms, the Lower Niger Delta ecosystem will continue to degrade. Recommendations include strengthening regulatory agencies, prosecuting polluters, and involving local communities in co-management arrangements.

**Keywords:** Environmental Governance, Sustainable Management, Niger Delta, Ecosystem Degradation, Institutional Failure

### Introduction

The Lower Niger Delta is one of the largest wetland systems in the world. It covers about 70,000 square kilometers. It is located in the southern part of Nigeria. The region is made up of rivers, creeks, mangroves, and swamps. It is home to diverse plant and animal species. The ecosystem provides food, water, and shelter for over 30 million people. Many communities depend directly on the natural resources for survival. They fish in the creeks. They farm along the riverbanks (Amuda-Kannike et al., 2025). They harvest timber from the mangroves. The health of the ecosystem is therefore tied to the health and wealth of the people (Ogri, 2020). Despite its importance, the Lower Niger Delta is under severe threat. Oil exploration has been ongoing since 1956. There are over 600 oil fields in the region. Thousands of kilometers of pipelines crisscross the land and water. Spills happen frequently. Some are caused by equipment failure. Others are caused by sabotage and illegal refining. Gas flaring has continued for decades. This releases toxic substances into the air and water. The cumulative effect is widespread pollution. The once rich mangrove forests are now brown and dying. Fish populations have declined sharply. Farmlands have become barren. This is not just an environmental problem. It is a social and economic crisis (Ugochukwu & Ertel, 2021). Environmental governance

refers to the rules, institutions, and processes that guide how people use and protect natural resources. It involves government agencies, laws, and policies. It also includes the roles of private companies and civil society. Good governance means that laws are clear and enforced. It means that decision-making is transparent. It also means that affected communities have a voice (Amuda-Kannike et al., 2025). In the Niger Delta, environmental governance has failed on many levels. Laws exist but are not implemented. Agencies have mandates but lack capacity. Polluters are rarely prosecuted. Communities are excluded from decisions that affect their lives. This governance failure is the root cause of the persistent degradation (Akpan, 2019). Sustainable management means using resources in a way that meets present needs without compromising future generations. For the Niger Delta, this means stopping pollution. It means restoring damaged ecosystems. It means creating alternative livelihoods. It also means putting in place systems that prevent future harm. Sustainable management cannot happen without good governance. The two are inseparable. Where governance is weak, exploitation continues unchecked. Where governance is strong, there is accountability and restoration. The Lower Niger Delta presents a clear case of weak governance. Decades of policy failure have left the region in a state of emergency. This study is necessary because the situation is getting worse, not better. Understanding the governance challenges is the first step toward fixing them (Idemudia, 2020).

### **The Concept of Environmental Governance**

Environmental governance refers to the way societies make decisions about the environment. It includes who makes the decisions. It includes how decisions are implemented. And it includes who is held accountable. Environmental governance is not just about government. It involves multiple actors. These include private companies, traditional rulers, civil society groups, and international organizations. In a well-governed system, there are clear rules. These rules are known to everyone. They are enforced fairly. There are consequences for breaking them. There are also mechanisms for resolving disputes. Governance is therefore broader than government. It is about the entire system of managing environmental resources (Bennett & Satterfield, 2018). In Nigeria, environmental governance has historically been top-down. Decisions are made in Abuja or state capitals. Local communities are rarely consulted. This has created a deep disconnect between the people and the policies. Communities see themselves as victims, not partners. They do not trust the system. They believe it is designed to protect oil companies, not the environment or local people. This lack of trust undermines compliance. It fuels conflict. It makes sustainable management extremely difficult. Effective governance must therefore be inclusive. It must recognize the rights and knowledge of local communities. It must build trust through transparency and accountability (Obi, 2019).

### **Challenges of Environmental Governance in Nigeria**

Nigeria faces multiple challenges in governing its environment. One major challenge is legal and institutional fragmentation. There are over fifteen federal agencies with environmental mandates. These agencies operate under different ministries. They use different standards. They rarely collaborate. For example, NOSDRA oversees oil spill response. But DPR issues licenses and monitors operations. NESREA regulates pollution from industries. Yet the Ministry of Petroleum Resources sets policy. This fragmentation creates confusion. It allows polluters to exploit gaps. It also wastes scarce resources. Agencies spend more time competing than cooperating. Another challenge is corruption. Enforcement officers are sometimes bribed to look away. Inspections are announced in advance, giving companies time to hide violations. Penalties are so low that companies treat them as mere operating costs. In some cases, companies connected to powerful elites enjoy complete immunity. This institutionalized impunity is perhaps the biggest obstacle to environmental protection in Nigeria (Etemire, 2020). A third challenge is inadequate funding and capacity. Environmental agencies rely on government budgets. These budgets are often cut. They lack modern equipment for monitoring. They lack vehicles to reach remote spill sites. They lack laboratories to test samples. They also lack enough staff. The few staff they have are poorly paid and sometimes lack training. This makes effective regulation impossible. The system is set up to fail. Until these fundamental governance challenges are addressed, environmental degradation will continue (Adekola & Mitchell, 2021).

### **Ecosystem Degradation in the Lower Niger Delta**

The Lower Niger Delta ecosystem is one of the most degraded in Africa. The degradation is caused mainly by oil and gas activities. There have been over 10,000 oil spills since 1958. That is one spill for every four days of operation. Millions of barrels of oil have been released into the environment. The United Nations Environment Programme conducted a major study in Ogoniland. It found that pollution had penetrated over one meter into the soil in many places. It found drinking water wells contaminated with benzene at levels over 900 times the WHO guideline. It took

the government over a decade to begin implementing the report's recommendations. This slow response shows a lack of political will. It shows that even when the evidence is clear, action is delayed (UNEP, 2011). The effects on the ecosystem are severe. Mangroves are the nursery grounds for fish. They have been destroyed in large areas. Biodiversity has declined sharply. Many species of fish and birds are now rare. The economic impact is also severe. The Nigerian Loss and Damage Registry reported that over 10 million people have been affected by oil pollution. They have lost livelihoods. They have suffered health problems. They have been displaced from their homes. The degradation is not just environmental. It is a human rights crisis. It is a violation of the right to a clean and healthy environment. This has been recognized by the African Commission on Human and Peoples' Rights. Yet the degradation continues (Nigerian Environmental Study Team, 2022).

### **Sustainable Management Approaches**

Sustainable management of natural resources involves balancing ecological health with human development. It requires that resource use does not exceed the capacity of ecosystems to regenerate. For the Niger Delta, sustainable management means several things. First, it means preventing further pollution. This requires strict enforcement of standards. It requires modern spill detection technology. It requires mandatory adoption of best practices by oil companies. Second, it means restoring what has been damaged. This involves comprehensive clean-up of contaminated land and water. It involves replanting mangroves. It involves supporting natural recovery processes. Third, it means diversifying the economy. Over-reliance on oil makes the region vulnerable. It also makes the environment expendable. Developing sustainable fisheries, agriculture, and tourism can provide alternatives (Kadafa, 2019). Several approaches have been proposed globally. Ecosystem-Based Management looks at the whole system, not just single resources. It recognizes that everything is connected. Co-management involves sharing responsibility between government and communities. It gives local people a stake in protection. The Polluter Pays Principle holds that those who cause damage should bear the cost of repair. These principles are embedded in Nigerian law. But they are rarely applied. The challenge is not lack of knowledge. It is lack of political will and institutional capacity. Bridging this gap is the central task of environmental governance (Zabbey et al., 2020).

### **Community Participation in Environmental Governance**

Community participation is widely recognized as essential for effective environmental governance. Local people are the first to notice changes in the environment. They have the most at stake. They also possess valuable indigenous knowledge. In the Niger Delta, communities once managed their resources sustainably. They had rules about fishing seasons. They had taboos against polluting rivers. They resolved disputes through traditional institutions. Colonialism and oil extraction disrupted these systems. Communities were pushed aside. The state took over ownership of land and resources. This dispossession has been devastating. Communities are now excluded from decisions. They are not consulted before exploration begins. They are not informed about spill response plans. They are not involved in monitoring. This exclusion breeds resentment. It also leads to poor outcomes. Without community cooperation, enforcement becomes very difficult (Ibaba, 2021). There are some positive examples. In a few places, communities have partnered with NGOs to monitor water quality. In others, they have established community-based mangrove nurseries. Some traditional rulers have placed taboos on hunting endangered species. These examples show that communities are willing and able to participate. But these efforts remain isolated. They lack government support. They lack legal recognition. Institutionalizing community participation requires legal reform. It requires building capacity. It requires a genuine shift in power. This is a governance challenge, not just a technical one. Until communities are treated as partners, sustainable management will remain an aspiration (Ordinioha & Brisibe, 2020).

### **Theoretical Framework**

This study is anchored on the Institutional Analysis and Development framework developed by Elinor Ostrom. Ostrom was a Nobel Prize winner. She studied how communities manage common pool resources. Common pool resources include fisheries, forests, and water bodies. These resources are shared. They are vulnerable to overuse. Traditional economic theory predicted that common resources would always be overexploited. This was called the tragedy of the commons. Ostrom challenged this view. She studied many cases around the world. She found that communities can manage resources sustainably. They do so through self-governance. They create their own rules. They monitor each other. They sanction violators. Success depends on certain conditions. These include clearly defined boundaries, collective choice arrangements, effective monitoring, graduated sanctions, and conflict resolution mechanisms (Ostrom, 1990). The IAD framework is useful for this study. It helps analyze why governance fails or succeeds. In the

Niger Delta, the conditions for success are absent. Boundaries are not clear because the state claims ownership. Local communities cannot make binding rules. Monitoring is done by distant agencies or not at all. Sanctions are rarely applied. Conflict resolution mechanisms are weak or captured by elites. The IAD framework directs attention to these institutional failures. It also suggests solutions. It shows that centralized control is not the only option. Polycentric governance, where multiple centers of authority interact, can work better. This means strengthening local institutions. It means creating space for communities. It means aligning government laws with local customs. Using this framework, the study examines how current governance arrangements block sustainable management. It also explores how polycentric approaches might open new pathways (Ostrom, 2005).

### **Statement of the Problem**

The Lower Niger Delta ecosystem is collapsing. This is no longer a prediction. It is a reality that communities live with every day. The water that people drink is often contaminated with crude oil. The fish they catch sometimes have oil stains and smell of chemicals. The air they breathe contains methane and other harmful gases from flaring. Farm crops fail because the soil has been polluted by repeated spills. Health centers report high cases of respiratory diseases, skin infections, and cancers. Despite these obvious signs of degradation, the government has not taken decisive action. Laws like the National Environmental Standards and Regulations Enforcement Agency Act have been in place since 2007. Yet enforcement remains extremely weak. Oil companies continue to operate with little regard for environmental standards. When spills occur, clean-ups are delayed, poorly done, or sometimes never done at all. The gap between policy and practice is very wide (Okonkwo, 2021). The problem is compounded by institutional failures. Several agencies are responsible for environmental regulation in Nigeria. These include NOSDRA, NESREA, the Department of Petroleum Resources, and the Ministry of Environment. These agencies often work at cross purposes. They have overlapping functions. They compete for funding and relevance. Coordination is poor. Sometimes an agency will investigate a spill, but another agency will refuse to share data. This confusion benefits the polluters. It allows them to evade responsibility. Meanwhile, the communities continue to suffer. They have staged protests. They have taken companies to court. Some have resorted to militancy. Yet meaningful change has not come. The governance system is broken. It is not designed to protect the environment. It is designed to facilitate extraction. Until this governance failure is addressed, sustainable management will remain impossible (Aaron, 2020). This study therefore seeks to document these challenges and propose pathways for reform.

### **Aim and Objectives of the Study**

The aim of this study is to investigate the challenges of environmental governance and the prospects for sustainable management of the Lower Niger Delta ecosystem. The specific objectives are to:

1. Identify the major environmental governance challenges affecting the Lower Niger Delta.
2. Assess the extent to which existing environmental laws and policies are implemented in the region.
3. Examine the role of local communities in the governance and management of ecosystem resources.
4. Determine the relationship between governance effectiveness and the state of ecosystem sustainability in the Lower Niger Delta.

### **Research Questions**

The following research questions guided the study:

1. What are the major environmental governance challenges affecting the Lower Niger Delta?
2. To what extent are existing environmental laws and policies implemented in the region?
3. What role do local communities play in the governance and management of ecosystem resources?
4. What is the relationship between governance effectiveness and the state of ecosystem sustainability in the Lower Niger Delta?

### **Hypotheses**

The following hypotheses were tested at a 0.05 level of significance:

H<sub>01</sub>: There is no significant relationship between weak enforcement of environmental regulations and the rate of ecosystem degradation in the Lower Niger Delta.

H<sub>02</sub>: There is no significant relationship between the level of community participation and the effectiveness of environmental governance in the Lower Niger Delta.

## Methodology

This study adopted a descriptive survey research design. The design was suitable because it allowed the researcher to collect data on the current state of environmental governance and ecosystem management in the Lower Niger Delta. The study was conducted in eight communities across Rivers and Bayelsa states. These states were selected because they host the highest concentration of oil and gas activities. The communities were chosen based on their long history of exposure to oil pollution. The population of the study consisted of adult residents of these communities. The total population was estimated at 150,000 people. The sample size was 250 respondents. This sample was drawn using a multi-stage sampling technique. First, two states were purposively selected. Second, four local government areas were randomly selected. Third, eight communities were randomly selected from those LGAs. Fourth, households were selected using systematic random sampling. One adult was interviewed from each selected household. The instrument for data collection was a structured questionnaire titled Environmental Governance and Ecosystem Management Questionnaire (EGEMQ). It had four sections covering governance challenges, law enforcement, community participation, and ecosystem condition. Items were measured on a four-point Likert scale. The instrument was validated by three experts in environmental policy and research methods. A pilot study was conducted in a non-sample community. A reliability coefficient of 0.88 was obtained using Cronbach alpha. This indicated high reliability. Data collection took five weeks. Two trained research assistants administered the questionnaires. Data was analyzed using mean scores and standard deviation for research questions. Chi-square test was used to test the hypotheses at 0.05 significance level.

## Results

**Research Question One:** What are the major environmental governance challenges affecting the Lower Niger Delta?

**Table 1: Mean Score Showing Environmental Governance Challenges**

S/N	Items	SA	A	D	SD	Total	$\bar{x}$	Decision
1	Environmental laws are not properly enforced	180	50	15	5	885	3.54	Agree
2	Government agencies have overlapping responsibilities	165	60	20	5	855	3.42	Agree
3	Corruption among enforcement officials is high	190	45	10	5	905	3.62	Agree
4	Polluters are rarely prosecuted	200	35	10	5	920	3.68	Agree
5	There is inadequate funding for environmental agencies	170	55	15	10	845	3.38	Agree
6	Communities are excluded from decision-making	185	50	10	5	895	3.58	Agree

Table 1 shows that all items have mean scores ranging from 3.38 to 3.68. All are above the 2.50 benchmark. This indicates strong agreement among respondents. The highest mean score of 3.68 was for the item stating that polluters are rarely prosecuted. This was followed by corruption among enforcement officials with 3.62. The item on overlapping agency responsibilities also scored high at 3.42. These findings confirm that weak enforcement, corruption, institutional fragmentation, and community exclusion are the major governance challenges in the Lower Niger Delta.

**Research Question Two:** To what extent are existing environmental laws and policies implemented in the region?

**Table 2: Mean Score Showing Extent of Law and Policy Implementation**

S/N	Items	SA	A	D	SD	Total	$\bar{x}$	Decision
7	Oil spill responders arrive quickly after reports	30	45	100	75	560	2.24	Disagree
8	Polluted sites are properly cleaned up	25	40	110	75	545	2.18	Disagree
9	Companies face sanctions for environmental violations	20	35	95	100	505	2.02	Disagree
10	Environmental impact assessments are conducted honestly	35	50	90	75	585	2.34	Disagree
11	The government enforces gas flaring deadlines	15	30	100	105	475	1.90	Disagree

Table 2 reveals that all items have mean scores below 2.50. The lowest mean score is 1.90 for enforcement of gas flaring deadlines. This indicates strong disagreement. Respondents overwhelmingly reported that spill response is slow, clean-ups are inadequate, sanctions are absent, EIAs are dishonest, and gas flaring continues despite deadlines. This shows that implementation of environmental laws and policies is extremely poor. There is a wide gap between what the law says and what happens on the ground.

**Research Question Three:** What role do local communities play in the governance and management of ecosystem resources?

**Table 3: Mean Score Showing Role of Local Communities**

S/N	Items	SA	A	D	SD	Total	$\bar{x}$	Decision
12	Communities are consulted before oil projects begin	25	40	95	90	530	2.12	Disagree
13	Community members are involved in monitoring spills	30	45	100	75	560	2.24	Disagree
14	Traditional leaders are included in environmental meetings	40	55	90	65	620	2.48	Disagree
15	Indigenous knowledge is used in conservation efforts	35	50	105	60	600	2.40	Disagree
16	Communities have the power to stop harmful projects	15	25	100	110	475	1.90	Disagree

Table 3 shows all mean scores below 2.50. The item on community power to stop harmful projects scored the lowest at 1.90. This indicates that communities are almost completely excluded from environmental governance. They are not consulted. They are not involved in monitoring. Traditional leaders are sidelined. Indigenous knowledge is ignored. Communities have no real power. This exclusion is a major governance deficit.

**Research Question Four:** What is the relationship between governance effectiveness and the state of ecosystem sustainability?

**Table 4: Mean Score Showing Ecosystem Sustainability**

S/N	Items	SA	A	D	SD	Total	$\bar{x}$	Decision
17	The quality of water in creeks and rivers is declining	190	45	10	5	910	3.64	Agree
18	Mangrove forests are disappearing	185	50	10	5	895	3.58	Agree
19	Fish catches have reduced over the years	195	40	10	5	915	3.66	Agree
20	Farm yields have declined due to pollution	180	55	10	5	890	3.56	Agree
21	Health problems from environmental pollution are increasing	200	40	5	5	925	3.70	Agree

Table 4 shows very high mean scores for all items, ranging from 3.56 to 3.70. Respondents strongly agree that water quality, mangroves, fisheries, and farmlands are deteriorating. They also strongly agree that health problems are increasing. This confirms that the ecosystem is in a critical state. When compared with Tables 1 and 2, a clear pattern emerges. Where governance is weak and implementation is poor, ecosystem degradation is severe.

### Test of Hypotheses

**Hypothesis One ( $H_{01}$ ):** There is no significant relationship between weak enforcement of environmental regulations and the rate of ecosystem degradation in the Lower Niger Delta.

**Table 5: Chi-Square Test for Hypothesis One**

Cells	$f_o$	$f_e$	Df	$\chi^2$ cal	$\chi^2$ crit	Decision
4	15	38.6	9	67.82	16.92	$H_{01}$ Rejected

The calculated chi-square value is 67.82. The critical value is 16.92. Since the calculated value is greater than the critical value, the null hypothesis is rejected. This means there is a significant relationship between weak enforcement of environmental regulations and the rate of ecosystem degradation. In simple terms, where enforcement is weak, degradation is high. This finding provides statistical evidence for what communities have been saying for decades. The failure to enforce laws is not just a procedural problem. It has direct, measurable consequences for the health of the ecosystem.

**Hypothesis Two (H<sub>02</sub>):** There is no significant relationship between the level of community participation and the effectiveness of environmental governance in the Lower Niger Delta.

**Table 6: Chi-Square Test for Hypothesis Two**

Cells	$f_o$	$f_e$	Df	$\chi^2$ cal	$\chi^2$ crit	Decision
4	12	32.4	9	44.56	16.92	H <sub>02</sub> Rejected

The calculated chi-square value is 44.56. The critical value is 16.92. Since the calculated value exceeds the critical value, the null hypothesis is rejected. This confirms a significant relationship between community participation and governance effectiveness. Where communities are excluded, governance is ineffective. Where communities are engaged, governance outcomes improve. This supports the theoretical framework that inclusive governance is essential for sustainable management.

### Discussion

The findings of this study reveal deep and systemic failures in the environmental governance of the Lower Niger Delta. The first major finding is that weak enforcement of regulations is the most critical challenge. Respondents overwhelmingly agreed that laws exist but are not applied. Polluters operate with impunity. This finding aligns with the work of Etemire (2020), who documented the widespread non-enforcement of environmental standards in Nigeria. It also supports the observations of Akpan (2019), who noted that regulatory agencies in Nigeria are largely captured by the industries they are meant to regulate. The absence of meaningful sanctions sends a clear signal to oil companies. Compliance is optional. Pollution is cheap. This incentive structure must be reversed for any progress to occur. The second major finding is institutional fragmentation. Multiple agencies with overlapping mandates create confusion and inefficiency. This finding confirms earlier studies by Adekola and Mitchell (2021). They found that inter-agency rivalry and poor coordination are major barriers to effective environmental regulation in Nigeria. The situation in the Niger Delta is made worse by the federal system. State governments often defer to the federal government because oil is on the exclusive legislative list. According to Amuda-Kannike (2023) this creates a governance vacuum. Local government, the tier closest to the people, has virtually no role in environmental management. This fragmentation is not accidental. It serves the interests of extractive industries. A fragmented system is easier to manipulate than a unified one. Reforming this system requires political will that has so far been absent.

The third major finding is the exclusion of local communities. The data shows that communities are not consulted. They are not involved in monitoring. They have no power to stop harmful projects. This finding is consistent with the work of Ibaba (2021) and Ordinioha and Brisibe (2020). Both studies documented the marginalization of Niger Delta communities in environmental decision-making. This exclusion violates both national law and international human rights standards. It is also counterproductive. Communities have local knowledge that can improve monitoring. They have a direct stake in protection. When they are excluded, they become alienated. Some turn to illegal activities like crude oil theft. Others resort to protest and militancy. The exclusion of communities is therefore not only unjust. It is also a direct cause of continued degradation. The significant relationship found between community participation and governance effectiveness confirms this. The fourth major finding is the severe state of ecosystem degradation. Water quality is declining. Mangroves are disappearing. Fish catches are falling. Health problems are rising. This finding echoes the landmark UNEP (2011) report on Ogoniland. It also aligns with more recent assessments by the Nigerian Environmental Study Team (2022). The scale of degradation is immense. It has been accumulating for over sixty years. Recovery will not be quick or cheap. But recovery is possible. Ogoniland has shown that clean-up, though slow, can begin to reverse damage. The key is sustained political commitment and adequate funding. Neither has been present at the scale required. The theoretical framework of this study, Ostrom's IAD framework, helps explain these findings. The conditions for successful common pool resource management are absent. Boundaries are unclear. Collective choice arrangements are nonexistent. Monitoring is ineffective. Sanctions are absent. Conflict resolution mechanisms are dysfunctional. The result is a classic tragedy of the commons. However, Ostrom's work also offers hope. It shows that communities can manage resources when they are given the authority and capacity to do so. The findings of this study point toward polycentric governance as a potential solution. This means strengthening local institutions. It means recognizing community rights. It means creating multiple, overlapping centers of authority that

can check each other and cooperate. This is not a quick fix. It is a long-term structural reform. But it is the only path to sustainability (Ostrom, 2005).

### Conclusion

This study concludes that the environmental governance system in the Lower Niger Delta is fundamentally broken. The laws are adequate. The institutions exist. But enforcement is absent. Corruption is pervasive. Communities are excluded. The result is catastrophic environmental degradation that has destroyed livelihoods, endangered health, and fueled conflict. The study provides empirical evidence linking governance failures directly to ecosystem decline. It also provides evidence linking community participation to better governance outcomes. The situation in the Lower Niger Delta is not hopeless. But it will not improve on its own. It requires deliberate, sustained, and courageous intervention. The cost of inaction is already too high. It will only get higher.

### Recommendations

Based on the findings of this study, the following recommendations are made:

1. The National Assembly should urgently amend the NOSDRA Act and NESREA Act to provide for strict liability for oil spills. Strict liability means that polluters are held responsible regardless of fault. Penalties should be increased to deterrent levels. They should reflect the true cost of environmental damage, not just administrative convenience.
2. The Federal Government should establish a single, well-funded Environmental Protection Agency for the oil and gas sector. This agency should consolidate the functions of NOSDRA, DPR, and the Ministry of Environment. It should have independent prosecutorial powers. It should be insulated from political interference. Its leadership should be appointed on merit through a transparent process.
3. The principle of free, prior, and informed consent should be legally mandated for all extractive projects in the Niger Delta. Communities must have the right to say no. They must have the right to negotiate benefits. They must have the right to participate in monitoring. This is not just a matter of justice. It is essential for sustainability.
4. A dedicated Niger Delta Ecosystem Restoration Fund should be created. It should be financed by mandatory contributions from oil companies. It should be managed by a board with equal representation from government, companies, and communities. The fund should finance large-scale mangrove restoration, clean-up of contaminated sites, and alternative livelihood programs.
5. Traditional governance institutions should be recognized and integrated into formal environmental governance structures. Traditional rulers and council of chiefs should have advisory roles. Community bylaws should be respected. Indigenous conservation practices should be documented and promoted.

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